



OFFICE OF THE MEDICAL INVESTIGATOR

NEW MEXICO BOARD OF MEDICAL INVESTIGATORS

MINUTES OF GENERAL MEETING – January 29, 2026

**** VIRTUAL MEETING****

NM Office of the Medical Investigator
The University of New Mexico Health Sciences Center

BOARD PRESENT:

Patricia Finn, MD

Chair

Troy Weisler

Board Secretary

Kent House

Board Member

Dean, UNM School of Medicine

Chief, New Mexico State Police

Chair, New Mexico Board of Funeral Services

ATTENDEES:

Amy Atiano

La Vonda Bowens Woodard

Anthony Cervantes

Felicia Cervantes

Lauren Dvorscak, MD

Addie Gilmore

Heather Jarrell, MD

Nancy Joste, MD

Sara Navarrette

Charlene Perales

Kyla Sorensen

Associate Director of Operations, OMI

Director of Operations, OMI

Administrative Officer, OMI

Sr. Fiscal Service Tech, OMI

Deputy Chief Medical Investigator, OMI

Shift Supervisor, OMI

Chief Medical Investigator, OMI

Professor, Chair, UNM Dept. of Pathology

Associate University Counsel, UNM HSC

Administrative Assistant 3, OMI

Supervisor, Fiscal Services, OMI

1. CALL TO ORDER AND CONFIRMATION OF QUORUM

Chair, Patricia Finn called the meeting to order at 1:01 PM and confirmed a quorum.

2. ADOPTION OF THE AGENDA (action item)

Chair Finn asked for a motion to adopt the agenda. Chief Weisler **MOVED**. Kent House **SECONDED**. Motion **CARRIED**.

3. VOTE TO APPROVE MEETING MINUTES (action item)

a. September 30, 2025, General Meeting

Chair Finn asked for a motion to approve the meeting minutes. Kent House **MOVED**. Chief Weisler **SECONDED**. There was no discussion. Motion **CARRIED**.

4. REPORT FROM THE CHIEF (information item)

Legislative Updates (Funding Requests, CDS Award, NMAC and Statue Updates)

Dr. Jarrell thanked the Board members for their attendance and provided an update on legislative matters affecting the Office of the Medical Investigator (OMI). Supporting Slides were presented as part of this agenda item.

OMI RPSP Funding Request:

Institution / Program (Detail listed primarily in HB2 order)	FY25 Opbud	FY26 Opbud	HED Req. FY27	LFC Rec. FY27	LFC Over/(Under) FY26
UNIVERSITY OF NEW MEXICO					
Main Campus I&G	264,831.4	285,341.8	305,545.0	299,760.2	14,418.4
Athletics	8,467.9	11,657.8	11,657.8	8,657.8	(3,000.0)
UNM HEALTH SCIENCES CENTER (HSC)					
Health Science Center I&G	89,430.5	97,941.3	100,879.5	104,381.3	6,440.0
Research and Public Service Projects					
ENLACE	976.3	980.7	980.7	980.7	-
Graduate medical education/residencies	2,444.1	2,549.0	2,549.0	2,549.0	-
Office of medical investigator	10,624.8	11,811.2	14,000.0	13,811.2	2,000.0

Dr. Jarrell reported that, as part of the Research and Public Service Project (RPSP) process, OMI submitted a request for approximately \$4.2 million in recurring funding through the University of New Mexico's higher education funding process. She explained that the request was intended to support additional staffing and operational needs within OMI.

She noted that, while funding recommendations are not yet final and remain subject to change, the current appropriation recommendation is \$2 million in recurring funding. Dr. Jarrell expressed appreciation for the recommendation, stating that the funding would support staff positions and fulfill a portion of OMI's overall funding request.

Dr. Jarrell further stated that the Legislative Finance Committee (LFC) did not recommend any new RPSP requests during the current budget cycle, describing the process as particularly stringent this year. Despite these challenges, she noted that OMI is in a favorable position with the current recommendation and will continue advocating for the funding as the legislative process moves forward.

OMI Grief Services Request:

Institution / Program (Detail listed primarily in HB2 order)	FY25 Opbud	FY26 Opbud	HED Req. FY27	LFC Rec. FY27	LFC Over/(Under) FY26
Comprehensive movement disorders clinic	423.7	436.5	436.5	436.5	-
Office of the medical investigator grief services	330.8	341.7	341.7	341.7	-
Physician assistant program and nurse practitioners	653.0	653.0	653.0	653.0	-
Special Needs Dental	500.0	500.0	500.0	500.0	-
Undergraduate nursing education	1,500.0	1,500.0	1,500.0	1,500.0	-
Population Health (New)	-	-	2,500.0	-	-
Total UNM-HSC RPSPs	71,560.6	75,916.1	80,691.9	76,964.5	1,048.4
TOTAL UNM HEALTH SCIENCE CENTER	160,991.1	173,857.4	181,571.4	181,345.8	7,488.4
TOTAL UNIVERSITY OF NEW MEXICO	469,824.6	508,416.8	543,864.4	528,259.4	19,842.6

Dr. Jarrell provided an overview of the OMI Grief Services Program. She noted that, while the program operates within OMI, it receives separate state appropriations funding. Dr. Jarrell stated that the program is one of only a few of its kind associated with a medical examiner or coroner system in the United States and is highly regarded for the services it provides.

Dr. Jarrell highlighted the program's role in supporting families throughout the bereavement process, including services for Spanish-speaking families and specialized support for children across New Mexico.

Dr. Jarrell reported that OMI submitted a funding request of approximately \$459,000 to support the relocation of Grief Services to an off-site location. She explained that the proposed move would allow families to receive services without having to return to the facility where their loved one underwent an autopsy. The request also included funding for an additional mental health provider to expand services.

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Dr. Jarrell advised the Board that the funding request was not recommended during the current budget cycle. Instead, the recommendation was to continue funding the program at its existing level. She stated that OMI is grateful for the continued support of the program and will continue exploring future opportunities to advance the relocation and service expansion goals.

Capital Requests:

OMI Request: \$5,677,199

- Autopsy Lights (installed in 2010, no service contract since 2018)
- HealthRFID Body Management System

Appropriations Recommendation

For the office of the medical investigator at the university of New Mexico for surgical lighting and equipment for a health radio frequency identification body management system.	\$114.2	\$114.2
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Dr. Jarrell reported that OMI submitted a capital request for the replacement of autopsy suite lighting. She explained that the estimated cost for the purchase and installation of the new lighting system exceeds \$5 million. The existing autopsy lights were installed in 2010, and the associated service contract expired in 2018. Dr. Jarrell noted that the project was not recommended for funding during the current budget cycle.

She further advised the Board that OMI previously received a capital or special appropriation to replace all autopsy tables. That project has since been completed successfully, as reported to the Board at a prior meeting.

Dr. Jarrell stated that the capital appropriations recommendation for OMI's current funding requests was \$114,000. OMI plans to use the full amount to purchase a HealthRFID Body Management System, a body tracking system designed to improve the accuracy of decedent identification and release procedures. She explained that the project scope will be scaled to align with the available funding while still meeting OMI's operational needs.

Dr. Jarrell noted that implementation of the body tracking system will help reduce the risk of human error during the release of decedents and provide additional safeguards to prevent the accidental release of the wrong individual. She expressed appreciation for the funding recommendation and stated that OMI intends to move forward with the project.

CDS Award:

Lab Space

- Effort led by Dr. Heather Edgar
- \$1,000,000 funding project
- Retrofit the room that previously housed MRI scanner

Purpose

- No lab exists in NM that can take bone and change the form for DNA extraction
- This funding will provide a space and the equipment that we need to do this procedure
- Goal is to bring DNA testing for unidentified human remains to NM

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Dr. Jarrell provided an update on a Congressional Directed Spending (CDS) Award secured through the efforts of Dr. Heather Edgar, who serves as a forensic anthropologist at the OMI and also holds a faculty appointment in the Department of Anthropology at the University of New Mexico.

Dr. Jarrell reported that the funding was obtained through the support of U.S. Senators Martin Heinrich and Ben Ray Lujan. The award will be used to renovate existing space within the OMI facility and establish a laboratory dedicated to the processing of bone samples for DNA analysis. The project is funded at approximately \$1 million and is currently in the planning stages.

Dr. Jarrell advised the Board that OMI is working closely with the University of New Mexico's Special Projects team on the design and implementation of the laboratory. She acknowledged the contributions of UNM Special Projects staff, noting their prior assistance with the autopsy table replacement project and their continued support of OMI's capital improvement efforts.

Dr. Jarrell explained that New Mexico currently lacks an in-state laboratory capable of preparing bone samples for DNA extraction. As a result, these services are typically outsourced to private laboratories, resulting in additional costs and extended processing times. The establishment of the new laboratory will allow OMI to develop in-state capabilities for DNA extraction from bone and support efforts to identify unidentified human remains more efficiently.

Dr. Jarrell stated that OMI has not yet received the funding but anticipates moving forward once the funds are available. She noted that the project is expected to be completed within the award's expenditure timeframe.

Board Chair Dean Finn commended Dr. Jarrell and Dr. Edgar for their leadership in securing the funding and advancing the project. Chair Finn noted the importance of expanding DNA analysis capabilities within New Mexico and emphasized the potential impact of the laboratory on the identification of unidentified decedents and the assistance provided to families seeking answers regarding missing loved ones.

Dr. Jarrell also emphasized the significant contributions of OMI's Anthropology Team, specifically recognizing their leadership in developing the concept for the project and advancing it to implementation.

Statute and NMAC Updates: (Plan to update for 60 day Legislative Session in 2027)



Repeal and replace
NMAC 7.3.2.1 through
7.3.2.21

- Administration-Organization section
- Consider Agency title change



NMSA 1978 §§ 24-11-1 to -10

Dr. Jarrell reported that OMI intends to pursue a repeal and replacement of portions of the New Mexico Administrative Code (NMAC) governing the agency. She explained that many of the existing provisions are outdated, having been established several decades ago, and contain references to organizational structures and titles that no longer exist. Dr. Jarrell stated that

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revising the NMAC would improve clarity, accuracy, and alignment with OMI's current operations.

Dr. Jarrell also informed the Board that OMI is considering a change to the agency's name or designation to better align with terminology commonly used by medical examiner offices throughout the United States. She noted that the current title, "Office of the Medical Investigator," can create confusion because OMI's forensic pathologists serve as medical examiners. She stated that a revised name may provide greater clarity for stakeholders and the public regarding the agency's role and services.

Dr. Jarrell advised that OMI will work in coordination with University of New Mexico Legal Counsel throughout the rulemaking process and will provide updates to the Board as the effort progresses.

She further explained that any revisions to the NMAC may necessitate corresponding amendments to New Mexico statutes, as state statutes take precedence over administrative rules.

Dr. Jarrell noted that the statutory revision process is expected to be a long-term effort requiring coordination with multiple stakeholders. She reported that discussions have already begun with UNM Government Relations to prepare for a potential legislative initiative and expressed her goal of introducing the necessary statutory changes during the next 60-day legislative session.

Faculty Updates:

OMI Forensic Pathologists

- Heather Jarrell, MD
- Lauren Dvorscak, MD
- Emily Helmrich, DO
- Chris Cormier, DO
- Cassie MacRae, MD
- Daniel Gallego, MD
- Aidan Kerr, MD
- Audra Kerwin, MD

Future and Potential Hires

- Amelia Baxter-Stoltzfus, MD
- David Winston, MD, PhD (.25 FTE)
- Military Hire

Need 11.25 Forensic Pathologists

Dr. Jarrell provided an update on forensic pathology faculty recruitment and staffing efforts. She reported that OMI currently employs eight forensic pathologists and continues working toward a staffing goal of eleven to 11.25 forensic pathologist positions.

Dr. Jarrell announced the recent hiring of Dr. Amelia Baxter-Stoltzfus, a forensic pathologist currently employed in New York. Dr. Stoltzfus is expected to begin employment with OMI in April, and Dr. Jarrell expressed enthusiasm about her addition to the team.

Dr. Jarrell also reported that OMI is pursuing the hire of Dr. David Winston through a non-competitive hiring process. Dr. Winston recently retired from Tucson and has worked with OMI over the past year as a locum tenens forensic pathologist. Dr. Jarrell stated that Dr. Winston is interested in serving as a working retiree and would provide valuable support, including weekend coverage. She noted that his extensive experience would make him a significant asset to the agency.

In addition, Dr. Jarrell advised the Board that OMI is working toward retaining one of its current forensic pathology fellows through a collaborative arrangement with the Armed Forces Medical Examiner System. While details remain under development, the proposed service-level agreement

would allow the fellow, who serves in the military, to remain stationed at OMI following completion of his fellowship. Under the arrangement, military decedent cases from the region would be performed at OMI, and when military cases were not required, the forensic pathologist would perform OMI jurisdictional autopsies. Dr. Jarrell noted that the arrangement would create a regional military forensic pathology hub in the Southwest and that the position's salary would be funded by the military.

Dr. Jarrell further reported that OMI's collaboration with the military may provide additional opportunities beyond the proposed service-level agreement. She stated that ongoing discussions may allow OMI to acquire advanced imaging technology capable of producing three-dimensional holographic reconstructions from computed tomography (CT) imaging. The technology would provide enhanced visualization of internal anatomy and may offer additional detail beyond that available through OMI's current CT imaging capabilities. Dr. Jarrell expressed excitement about the potential benefits and future collaborative opportunities associated with the partnership.

Dr. Jarrell stated that these recruitment and collaborative efforts represent significant progress toward achieving full staffing levels. She noted that OMI's ability to attract qualified candidates is largely attributable to recent salary adjustments that have made compensation more competitive with peer medical examiner offices nationwide. She expressed appreciation to all individuals involved in supporting those efforts.

Board Chair Finn commended Dr. Jarrell for her leadership and creativity in developing the proposed partnership with the Armed Forces Medical Examiner System. Chair Finn noted that the arrangement would address workforce needs while creating mutual benefits for both OMI and the military. She remarked that the effort had been under development for approximately a year and expressed appreciation for Dr. Jarrell's persistence in pursuing innovative staffing solutions.

Identification of 101 Cold Cases:

Identification of 101 Cold Cases

Number of Positive Identifications per Decade	
1970-1979	2
1980-1989	13
1990-1999	8
2000-2009	9
2010-2019	2
2020-Present	67



*17 cases of "Ancient" remains, confirmed by C14 dating

Dr. Jarrell, Chief Medical Investigator, provided an update on OMI's efforts to identify unidentified decedents and resolve longstanding cold cases. She reported that significant progress has been made through the work of OMI's Anthropology Team and advances in DNA technology.

Dr. Jarrell stated that, during 2025, OMI successfully identified 101 cold case decedents. These identifications included remains associated with cases dating back several decades, including cases originating in the 1970s. She credited the success to the efforts of OMI's Anthropology Team and advancements in forensic DNA analysis. Dr. Jarrell noted that continued improvements in DNA technology are expected to further enhance OMI's ability to identify both historical and current unidentified decedents, while also assisting law enforcement agencies in resolving cold case investigations.

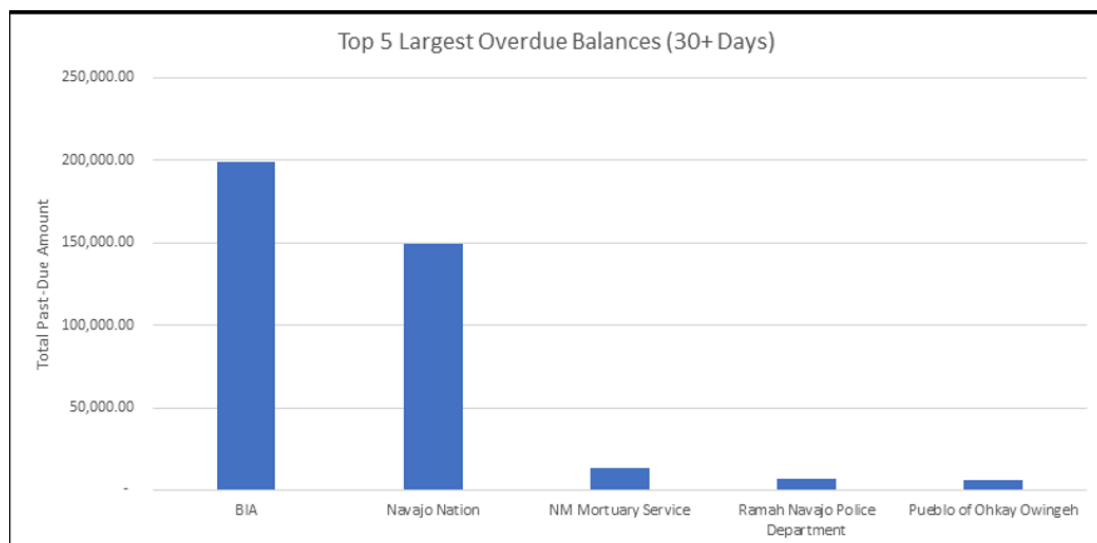
Dr. Jarrell also discussed OMI's role in evaluating skeletal remains discovered throughout New Mexico. She explained that when remains are recovered, OMI forensic pathologists and anthropologists determine whether they are of current medicolegal significance or represent ancient remains. During 2025, OMI evaluated and identified 17 sets of ancient remains. Due to New Mexico's environmental conditions, distinguishing ancient remains from more recent remains can be challenging. Dr. Jarrell noted that OMI utilizes carbon-14 dating when necessary to determine the age of remains.

She further explained that when remains are determined to be ancient and of Native American origin, OMI follows all applicable federal repatriation requirements and works to ensure the remains are respectfully returned to the appropriate tribal community or location.

Dr. Jarrell highlighted two longstanding unidentified decedent cases from 1974 and 1975 that have been referred to the National Center for Missing and Exploited Children (NCMEC) for assistance. One case involves a young woman found deceased in Santa Fe in 1974. OMI is working with NCMEC to determine the location of her burial so that, if necessary, exhumation and DNA testing can be pursued to aid in identification. A second unidentified decedent case from 1975 is also under review through NCMEC. Dr. Jarrell reported that advances in DNA extraction techniques may allow investigators to obtain a full DNA profile from preserved hair evidence associated with the case. She expressed optimism that both individuals may ultimately be identified through ongoing investigative and genetic genealogy efforts.

Dr. Jarrell also informed the Board that a separate cold case dating to 1999 had recently been solved through a collaborative effort involving OMI, the Sandoval County Sheriff's Office, and a private forensic DNA laboratory. She noted that the identification represents another example of how emerging DNA technologies are helping resolve cases that had previously remained unsolved for many years.

Consultation Services:



Dr. Jarrell provided an overview of OMI's consultation services for deaths that do not fall under the agency's statutory jurisdiction. She explained that consultation services are provided for certain natural deaths and deaths occurring in locations that are not subject to OMI jurisdiction, including deaths occurring on tribal and sovereign lands.

Dr. Jarrell reported that OMI serves as the primary consulting agency for death investigations involving New Mexico's pueblos and sovereign nations, as well as portions of the Navajo Nation

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located in Arizona. Through these arrangements, OMI performs consultative autopsies and examinations at the request of tribal governments and federal agencies.

As an informational update, Dr. Jarrell advised the Board that outstanding balances for consultation services provided to the Bureau of Indian Affairs (BIA) and the Navajo Nation total approximately \$350,000. She noted that OMI's contract with the Navajo Nation expired on September 30, 2024, but OMI has continued providing services in good faith while efforts to establish a new agreement continue.

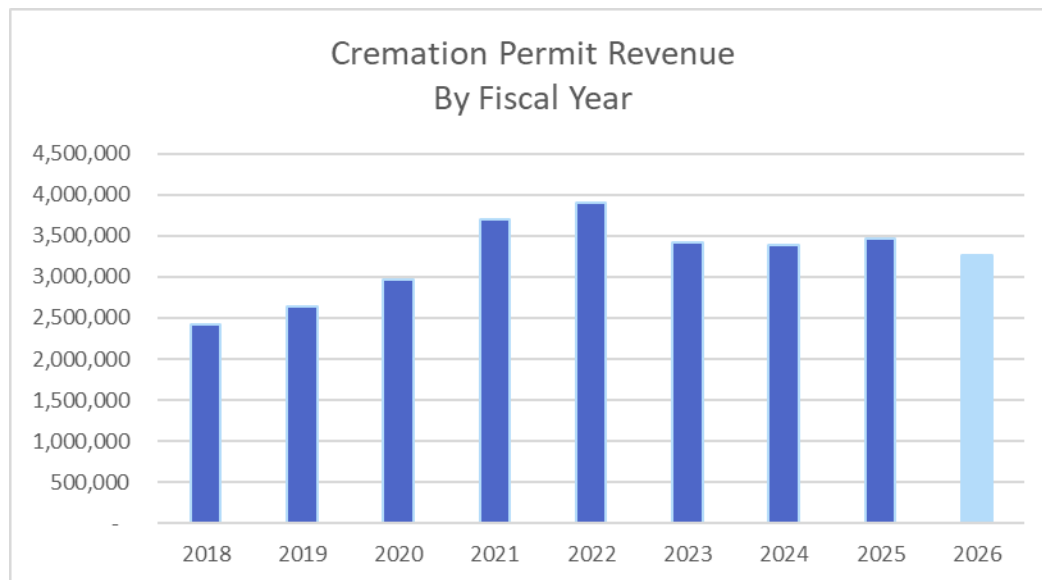
Dr. Jarrell reported that during the previous three fiscal years, OMI billed the Navajo Nation an average of approximately \$91,000 annually for consultation services. She further noted that consultation case volume has increased during the current fiscal year and that OMI invoiced approximately \$88,000 for services provided between July and December.

Dr. Jarrell advised that the oldest outstanding Navajo Nation invoice dates to December 2024 and remains unpaid. She also reported that payment delays have been experienced with the Bureau of Indian Affairs, which provides consultation service coverage for many New Mexico pueblos. She explained that the large geographic area and number of jurisdictions served by the Bureau of Indian Affairs can contribute to extended payment processing times.

Dr. Jarrell informed the Board that OMI has no immediate plans to alter its consultation services and remains committed to supporting tribal and sovereign communities. She stated that meetings are scheduled with Navajo Nation representatives to discuss and negotiate a new contractual agreement and address outstanding matters related to consultation services.

5. **BUDGET (information item)**

OMI FY26 Income Statement Projections 7/1/25 - 6/30/26		
Revenue		
Operating Revenue		
	State Appropriations: Recurring	\$12,152,900
	University Hospital Revenue	\$758,658
	Sandoval Regional MC Revenue	\$62,225
	Cremation Permits	\$3,256,240
	Other Sales and Services	\$1,571,074
	NYU RECOVER Cohort Autopsy Study	\$-
Intra University Activities		
	Gains from Sponsored Projects	\$88,494
	Transfer & Allocation	(\$154,115)
	FEMA Covid-Related Reimbursement	\$-
Total Revenue		\$17,735,476
Expenses		
	Salary & Fringe	\$12,125,162
	Locum Tenens - Forensic Pathologists	\$918,631
	Body Transportation	\$1,818,088
	Utilities & Plant Maintenance (SLD, Security, Kone Elevator, Pest Control, etc....)	\$544,682
	Equipment Warranties (CME annual license, Siemens, CT Scanner mis maintenance, etc....)	\$350,966
	Services (CLEAR database, records storage, PACS, Grief Consult, TriCore, etc....)	\$307,401
	Patient Care Expenses (PPEs, Body Bags, Formalin, etc....)	\$268,440
	NMS	\$114,000
	Other Expenses (Appr's Overhead, travel, FDMIs mileage reimb, Supplies, Banner tax, etc....)	1,792,069.77
Total Expenses		\$18,239,439
FY26 Projected Net Margin		(\$503,963)
FY24 Reserves		\$135,612
FY25 Reserves		\$167,233
FY26 Overall Projected Net Balance: Utilizing Reserves		\$ (201,118)



Dr. Jarrell reported that when she was appointed Chief Medical Investigator in January 2021, OMI's state appropriations totaled approximately \$5.4 million. She stated that, through the support of the State of New Mexico and University of New Mexico leadership, OMI's Fiscal Year 2026 appropriations have increased by approximately 124%. If the current legislative funding recommendation is approved, OMI's state funding will have increased by approximately 161% since 2021.

Dr. Jarrell noted that the OMI of today is significantly different from the agency that existed in 2021, citing improvements in staffing levels, equipment, training opportunities, and long-term planning capabilities. She stated that these investments have enhanced OMI's ability to serve the needs of New Mexico and support medicolegal death investigations statewide.

Dr. Jarrell reported that projected recurring state appropriations revenue for Fiscal Year 2026 is approximately \$12.1 million. Revenue generated through services provided to the University of New Mexico Hospital and Sandoval Regional Medical Center, including consultation autopsies, examinations, and inpatient death certificate services, is expected to remain consistent with the prior fiscal year. Cremation permit revenue is projected to decrease by approximately \$250,000, while revenue from other sales and services is anticipated to remain comparable to Fiscal Year 2025. Total projected revenue for Fiscal Year 2026 is approximately \$17.7 million.

On the expenditure side, Dr. Jarrell reported that salary and fringe benefit expenses are projected to increase to approximately \$15 million, primarily due to staff growth and faculty recruitment efforts. She highlighted the hiring of two additional forensic pathologists in August, including Dr. Chris Cormier, an OMI fellowship graduate, and Dr. Cassie McCrae, a former OMI fellow from Canada with specialized neuropathology training. OMI also added staff and supervisory positions during the fiscal year.

Dr. Jarrell reported that OMI expended approximately \$918,000 on locum tenens forensic pathologists to supplement staffing while the agency operated with several vacant forensic pathologist positions. She explained that the temporary staffing support helped reduce individual caseloads and maintain accreditation requirements during a period of workforce shortages.

Dr. Jarrell further advised the Board that, despite caseload volumes exceeding accreditation standards for portions of the year, OMI successfully maintained its full accreditation. She attributed this outcome to the agency's recruitment efforts and continued use of temporary forensic pathologists while filling vacant positions.

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Dr. Jarrell noted that decedent transportation remains OMI's second-largest expense after personnel costs. Transportation expenses are projected to decrease by approximately \$200,000 during the current fiscal year. However, she advised that upcoming changes related to decedent removal services may result in future increases to transportation-related expenditures. Additional information regarding those changes will be presented to the Board at a future meeting.

Dr. Jarrell reported projected total Fiscal Year 2026 expenses of approximately \$18.2 million, compared to approximately \$16.9 million at the close of Fiscal Year 2025. Based on current projections, OMI anticipates ending Fiscal Year 2026 with a budget deficit. After applying available reserve funds, the projected year-end deficit is estimated to be approximately \$201,000, though Dr. Jarrell emphasized that all projections remain subject to change through the end of the fiscal year.

During Board discussion, Chair Finn asked Dr. Jarrell to identify any major anticipated changes to the budget. Dr. Jarrell stated that personnel-related costs are expected to continue increasing as OMI works toward full staffing levels. She further noted that decedent transportation expenses are anticipated to rise in the future due to planned operational changes connected to findings from a recent audit of scene removal services. Dr. Jarrell indicated that additional details would be provided once planning efforts are further developed.

No additional questions or comments were raised by the Board. The Board received the report as an information item.

6. **PUBLIC COMMENT**

No public comment.

7. **VOTE TO CLOSE THE MEETING AND PROCEED IN EXECUTIVE SESSION**

Chair Finn asked for a motion to close the general session and proceed into executive session. Chief Weisler **MOVED**. Kent House **SECONDED**. Motion **CARRIED**. Anthony Cervantes conducted the roll call:

Dean Finn – Yes

Chief Weisler – Yes

Kent House – Yes

General session closed at 1:33 PM.

Board members and the following attendees were permitted to enter the executive session:

Heather Jarrell, MD, Chief Medical Investigator, OMI

Nancy Joste, MD, Professor, Chair, UNM Department of Pathology

Sara Navarrette, Associate University Counsel, UNM HSC

8. **RE-OPEN THE GENERAL MEETING**

The general meeting re-opened at 1:49 PM. Chair Finn certified that only the matters described in the executive session agenda were discussed during closed session and there is no final action to take.

9. **ADJOURNMENT**

Chair Finn asked for a **MOTION** to adjourn the meeting. Chief Weisler **MOVED** to adjourn the meeting. Kent House **SECONDED**. The meeting was **ADJOURNED** at 1:50 PM.